



AN COIMISIÚN UM ACHOMHAIRC CHÁNACH  
TAX APPEALS COMMISSION

03TACD2024

Between:

████████████████████

**Appellant**

and

**THE REVENUE COMMISSIONERS**

**Respondent**

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**Determination**

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## **Introduction**

1. This matter comes before the Tax Appeal Commission (hereinafter "the Commission") as an appeal against the refusal of the Revenue Commissioners (hereinafter "the Respondent") of a claim for the repayment of tax pursuant to section 865 of the Taxes Consolidation Act, 1997 (hereinafter the "TCA1997") made by the Appellant in respect of the tax year 2018
2. The amount of tax at issue is €1,268.85.

## **Background**

3. ██████████ (hereinafter the "Appellant") is a taxpayer and on 2 March 2023 he filed his Form 11 tax return for 2018 (hereinafter the "Return") with the Respondent. The Return indicated that the Appellant had overpaid tax for 2018 in the amount €1,268.85.
4. The Respondent has disallowed repayment of the overpaid tax on the basis that the claim for repayment of tax had not been made within 4 years of the end of the relevant tax year to which the claim related pursuant to section 865 of the TCA1997.
5. The Appellant has appealed the disallowance of the repayment of tax by the Respondent for the tax year 2018 by way of a Notice of Appeal dated 23 March 2023 which was submitted to the Commission on 12 April 2023.
6. The Commission issued a direction to the Appellant pursuant to section 949E of the TCA1997 to submit a Statement of Case in this appeal on 19 May 2023. No response was received from the Appellant and the Commission issued reminders to the Appellant to submit a Statement of Case on 20 June 2023 and on 2 August 2023. No response was received from the Appellant.
7. On 28 August 2023 the Commission issued a Notice of Intention to Dismiss this appeal pursuant to the provisions of 949AV of the TCA1997 for failure to comply with the direction to submit a Statement of Case pursuant to section 949E of the TCA1997. No response was received from the Appellant.
8. On 12 September 2023 the Commission issued a Final Notice of Intention to Dismiss this appeal pursuant to the provisions of 949AV of the TCA1997 for failure to comply with the direction to submit a Statement of Case pursuant to section 949E of the TCA1997. A response was received from the Appellant on 26 September 2023.
9. ██████████ the Commission wrote to the Parties indicating the Commissioner's intention to determine the within appeal pursuant to section 949U of the TCA1997 and

allowed the Parties 21 days to indicate their disagreement with same. Neither Party has objected to this course of action. As a result the within appeal has been determined pursuant to section 949U of the TCA1997.

### **Legislation and Guidelines**

10. The legislation relevant to the within appeal is as follows:

#### Section 865 of the TCA1997:

*“(2) Subject to the provisions of this section, where a person has, in respect of a chargeable period, paid, whether directly or by deduction, an amount of tax which is not due from that person or which, but for an error or mistake in a return or statement made by the person for the purposes of an assessment to tax, would not have been due from the person, the person shall be entitled to repayment of the tax so paid.*

...

*(3) A repayment of tax shall not be due under subsection (2) unless a valid claim has been made to the Revenue Commissioners for that purpose.*

*(3A)(a) Subject to paragraph (b), subsection (3) shall not prevent the Revenue Commissioners from making, to a person other than a chargeable person (within the meaning of Part 41A), a repayment in respect of tax deducted, in accordance with Chapter 4 of Part 42 and the regulations made thereunder, from that person’s emoluments for a year of assessment where, on the basis of the information available to them, they are satisfied that the tax so deducted, and in respect of which the person is entitled to a credit, exceeds the person’s liability for that year.*

*(b) A repayment referred to in paragraph (a) shall not be made at a time at which a claim to the repayment would not be allowed under subsection (4).*

*(4) Subject to subsection (5), a claim for repayment of tax under the Acts for any chargeable period shall not be allowed unless it is made—*

*(a) in the case of claims made on or before 31 December 2004, under any provision of the Acts other than subsection (2), in relation to any chargeable period ending on or before 31 December 2002, within 10 years,*

*(b) in the case of claims made on or after 1 January 2005 in relation to any chargeable period referred to in paragraph (a), within 4 years, and*

*(c) in the case of claims made—*

*(i) under subsection (2) and not under any other provision of the Acts,  
or*

*(ii) in relation to any chargeable period beginning on or after 1 January 2003,*

*within 4 years, after the end of the chargeable period to which the claim relates.*

...

*(7) Where any person is aggrieved by a decision of the Revenue Commissioners on a claim to repayment by that person, in so far as that decision is made by reference to any provision of this section, the person may appeal the decision to the Appeal Commissioners, in accordance with section 949I, within the period of 30 days after the date of the notice of that decision."*

## **Submissions**

### *Appellant's Submissions*

11. The Appellant submitted the following in support of the within appeal in his Notice of Appeal:

*"The decision relates to an overpayment of Income Tax for 2018, the Form 11 for which was filed on 2/3/2023. It was intended to file this return in the last week of December but this was delayed due to the illness of my tax agent.*

*In view of this and the short time that the return was filed beyond the time limit, I hereby request that the refund be allowed."*

12. On 28 April 2023, the Appellant's representative submitted copies of two receipts for consultations with a General Practitioner dated 14 February 2023 and 8 March 2023.

13. The Appellant submitted the following in support of this appeal in his response to the direction to submit a Statement of Case:

*"Dear Sir, Madam,*

*Please be advised that I have no further information to provide in relation to this case beyond the details in Section 5 of the original Notice of Appeal and the medical certificates attached."*

### *Respondent's Submissions*

14. The Respondent submitted that the provisions of section 865 of the TCA1997 mean that a valid claim for the repayment of tax under the Acts for any chargeable period shall not be allowed unless it is made within 4 years after the end of the chargeable period to which the claim relates.

### **Material Facts**

15. The following material fact is not at issue in the within appeal and the Commissioner accepts same:

- (i) The Appellant submitted a claim for repayment of tax for the tax year 2018 to the Respondent on 2 March 2023.

### **Analysis**

16. As with all appeals before the Commission the burden of proof lies with the Appellant. As confirmed in *Menolly Homes v Appeal Commissioners* [2010] IEHC 49, the burden of proof is, as in all taxation appeals, on the taxpayer. As confirmed in that case by Charleton J at paragraph 22:-

*"This is not a plenary civil hearing. It is an enquiry by the Appeal Commissioner as to whether the taxpayer has shown that the tax is not payable."*

17. The Commissioner has considered the submissions made and documentation submitted on behalf of both Parties in the within appeal.

18. Section 865(2) of the TCA1997 provides that a person is entitled to a repayment of tax paid where an amount of tax paid is not due from that person. Section 865(3) of the TCA 1997 provides that a repayment of tax is not due unless a valid claim has been made to the Respondent.

19. Section 865(1)(b)(i) of the TCA1997 provides that where a person furnishes a return which is required to be delivered by the person for a chargeable period, such a return shall be treated as a valid claim in relation to a repayment of tax where all the information which the Respondent may reasonably require to enable them determine if and to what extent a repayment of tax is due is contained in the return furnished by the person.

20. Section 865(1)(b)(ii) of the TCA1997 provides that where all the information which the Respondent may reasonably require to enable them to determine if and to what extent a repayment of tax is due is not contained in the return furnished by the person, a claim for

repayment of tax shall be treated as a valid claim when that information has been furnished by the person.

21. In relation to a limitation period for a repayment of tax section 865(4) of the TCA1997 provides that “...*a claim for repayment of tax under the Acts for any chargeable period shall not be allowed unless it is made- ..... within 4 years, after the end of the chargeable period to which the claim relates.*” [emphasis added].
22. A repayment of tax was sought by the Appellant on the basis that amount of tax paid for 2018 was not due. The entitlement to a repayment of tax arises under section 865(2) of the TCA1997. Section 865(3) of the TCA1997 means the repayment of tax sought under section 865(2) of the TCA1997 is not due unless a valid claim has been made to the Respondent. Therefore, for the repayment of tax in the amounts of €1,268.85 for the tax year 2018 to be due, the Respondent must have received a valid claim.
23. The Respondent had all the information which they required to enable them determine if and to what extent a repayment of tax was due on 2 March 2023 following the delivery of the relevant claim to repayment by the Appellant by way of the submission of the Form 11 return. This was in excess of 4 years from the end of the tax year 2018.
24. Having established that there is a valid claim, the provisions of section 865(4) of the TCA1997 must be applied. As the claim for repayment of tax was made outside the 4 year period specified in section 865(4) of the TCA1997, no valid claim for repayment of tax had been submitted by the Appellant and the claim for repayment in the amount of €1,268.85 for the tax year 2018 was disallowed by the Respondent.
25. The use of the word “*shall*” as set out in section 865(4) of the TCA1997, indicates an absence of discretion in the application of this provision. The wording of the provision does not provide for extenuating circumstances in which the 4 year rule might be mitigated.
26. The Commissioner has no authority or discretion to direct that repayment be made or credits allocated to the Appellant where the claim for repayment falls outside the 4 year period specified in section 865(4) of the TCA1997.
27. Previous determinations of the Tax Appeals Commission have addressed the matter of repayment in the context of the 4 year statutory limitation period. These determinations, may be found on the Commission website.<sup>1</sup>

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<sup>1</sup> [www.taxappeals.ie](http://www.taxappeals.ie)

28. As a result of the above, the Commissioner finds that the burden of proof has not been discharged to satisfy the Commissioner that the refund was payable by the Respondent.

### **Determination**

29. For the reasons set out above, the Commissioner determines that the within appeal has failed and that it has not been shown that the relevant refund was payable.

30. It is understandable the Appellant will be disappointed with the outcome of this appeal. This is an unfortunate situation and the Commissioner has every sympathy with the Appellant's position. However, the Commissioner has no discretion in these cases due to the application of the 4 year rule, set out above.

31. This appeal is determined in accordance with Part 40A of the Taxes Consolidation Act 1997 and in particular, sections 949AL and section 949U thereof. This determination contains full findings of fact and reasons for the determination, as required under section 949AJ(6) of the TCA1997.

### **Notification**

32. This determination complies with the notification requirements set out in section 949AJ of the TCA1997, in particular section 949AJ(5) of the TCA1997 and section 949AJ(6) of the TCA1997. For the avoidance of doubt, the Parties are hereby notified of the determination under section 949AJ of the TCA1997 and in particular the matters as required in section 949AJ(6) of the TCA1997. This notification under section 949AJ of the TCA1997 is being sent via digital email communication **only** (unless the Appellant opted for postal communication and communicated that option to the Commission). The Parties shall not receive any other notification of this determination by any other methods of communication.

### **Appeal**

33. Any party dissatisfied with the determination has a right of appeal on a point or points of law only to the High Court within 42 days after the date of the notification of this determination in accordance with the provisions set out in section 949AP of the TCA1997. The Commission has no discretion to accept any request to appeal the determination outside the statutory time limit.



Clare O'Driscoll  
Appeal Commissioner



23<sup>rd</sup> October 2023